

What is Medicare Advantage ? How Does It Work?

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Overview

- **The City is proposing to replace the current Medicare-based retiree benefit with a private Medicare Advantage plan.**
- **Private insurers have greater costs than public insurers, so they take a variety of actions affecting members' access to care to reduce their expenses.**
- **Medicare Advantage can work for members as long as they don't need much medical care.**
- **For members who need substantial amounts of care, traditional public Medicare with Supplemental Coverage provides more choice, fewer hassles, and lower cost.**

Evolution of US Health Insurance

- 1930s-1940s — Employer-based hospital and medical insurance from a private non-profit company (Blue Cross)**
- 1950s — Commercial for-profit health insurance**
- 1965 — Medicare and Medicaid public insurance**
- 1985 — Private managed care Medicare plans (5% < Mcare)**
- 2003 — Medicare Advantage plans (Part D drug plans, too)**
- 2010 — Affordable Care Act (Obamacare)**
- 20?? — NY Health Act and Medicare for All**

Traditional Medicare

- **Hospital (Part A) and Medical/Physician (Part B)**
- **Physician Part B**
 - **Annual premium**
 - **Deductible**
 - **80% of cost covered, patient pays 20% coinsurance**
- **Hospital**
 - **Deductible**
 - **Copay for long stays**
- **No limit on out-of-pocket costs**

Traditional Medicare Cost With and Without City Support

Currently:

- **City pays Part B premium and most deductibles & copays**
- **Maximum out-of-pocket cost = \$1,053 per year**

Without City support:

- **Part B Premium: \$1,800-5,300 per year**
- **Deductibles, copays, no out-of-pocket limit, or --**
- **Supplemental Plan: \$3,700 per year (AARP)**

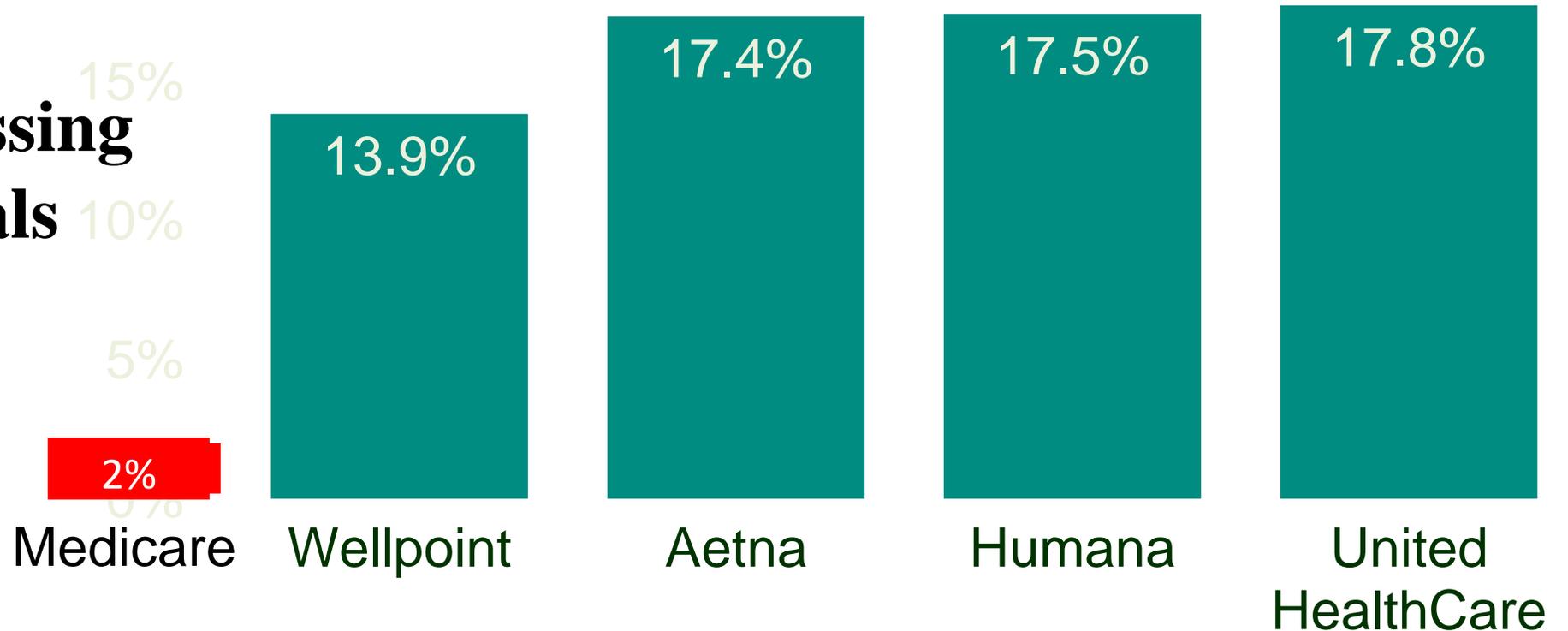
Medicare Advantage Plans

- **City proposal: 5-year contract with a private insurer to provide a Medicare Advantage Plan to retirees**
- **Medicare Advantage = private insurance paid by CMS**
- **Small or sometimes \$0 premiums**
- **Same services are covered as Medicare plus some extras: gym membership, dental, eye, hearing benefits**
- **Conditions and cost of service determined by insurer**
- **Maximum out-of-pocket cost = \$7,550**

Private Insurance Overhead Costs* Are Greater Than Public Costs

*

- ✓ **Claims processing**
- ✓ **Prior approvals**
- ✓ **Marketing**
- ✓ **CEO salaries**
- ✓ **Profits**



Source: SEC Filings/Reports to Shareholders. Data for Q1 or Q2 2017

How Do Medicare Advantage Plans Make Money?

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2. Patients share the cost through copays

UnitedHealthcare Medicare Advantage Choice Plan

1 (Regional PPO) ⓘ

♡ Save Compare

This PPO plan gives you freedom to see any provider nationwide that accepts Medicare plus access to network costs when you see doctors participating in the UnitedHealthcare® Medicare National Network.

Monthly Premium

\$16



Preventive Dental



Eyewear



Renew Active™



Hearing aids

View Less ▲

- Preventive dental
- Eyewear
- Renew Active™
- Hearing aids
- Rewards for staying active
- **\$35 max copay for covered insulin**

Monthly Premium ¹ :	\$16
Learn more about Extra Help	
Primary Care Physician ² :	\$0 copay
Specialist ² :	\$45 copay
Referral Required:	No
National Network:	Yes
Out Of Network Available:	Yes
Out Of Pocket Maximum:	\$6,700
Prescription Drugs, Tier 1: ⓘ	\$3 copay

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- 3. Lower and slower payments to doctors and hospitals, leading to limited choice for patients (“narrow networks”)**

3. Lower payments to doctors and hospitals, limiting patient choice



JAMA Internal Medicine

[View Article ▶](#)

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doi: [10.1001/jamainternmed.2017.2679](#); [10.1001/jamainternmed.2017.2679](#)

Physician Reimbursement in Medicare Advantage Compared With Traditional Medicare and Commercial Health Insurance

[Erin Trish](#), PhD,¹ [Paul Ginsburg](#), PhD,^{1,2} [Laura Gascue](#), MS,¹ and [Geoffrey Joyce](#), PhD¹

Findings

In this analysis of 144 million claims for common services from 2007 to 2012, physician reimbursement in Medicare Advantage was more strongly tied to traditional Medicare rates than to negotiated commercial prices, although **Medicare Advantage plans tended to pay physicians less than traditional Medicare.**

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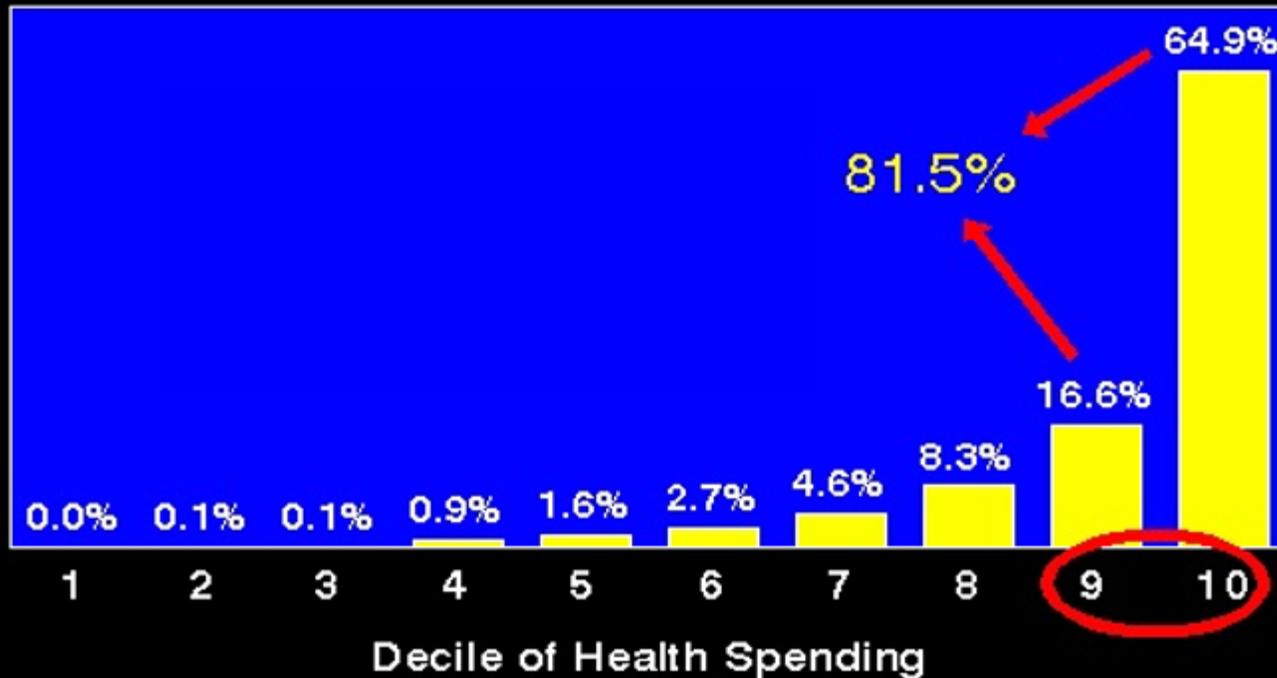
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The 80-20 Rule

Percent of Total Spending for Each Decile Among Non-Institutionalized Americans

% of total health spending accounted for by decile



Source: JAMA 2016;316:1348

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5. Obstruct care for sick patients, so they leave

Medicare & Medicaid Research Review

2012: Volume 2, Number 4

Impact of Continued Biased Disenrollment from the Medicare Advantage Program to Fee-for- Service

Gerald F. Riley

Centers for Medicare & Medicaid Services

Background: Medicare managed care enrollees who disenroll to fee-for-service (FFS) historically have worse health and higher costs than continuing enrollees and beneficiaries remaining in FFS.

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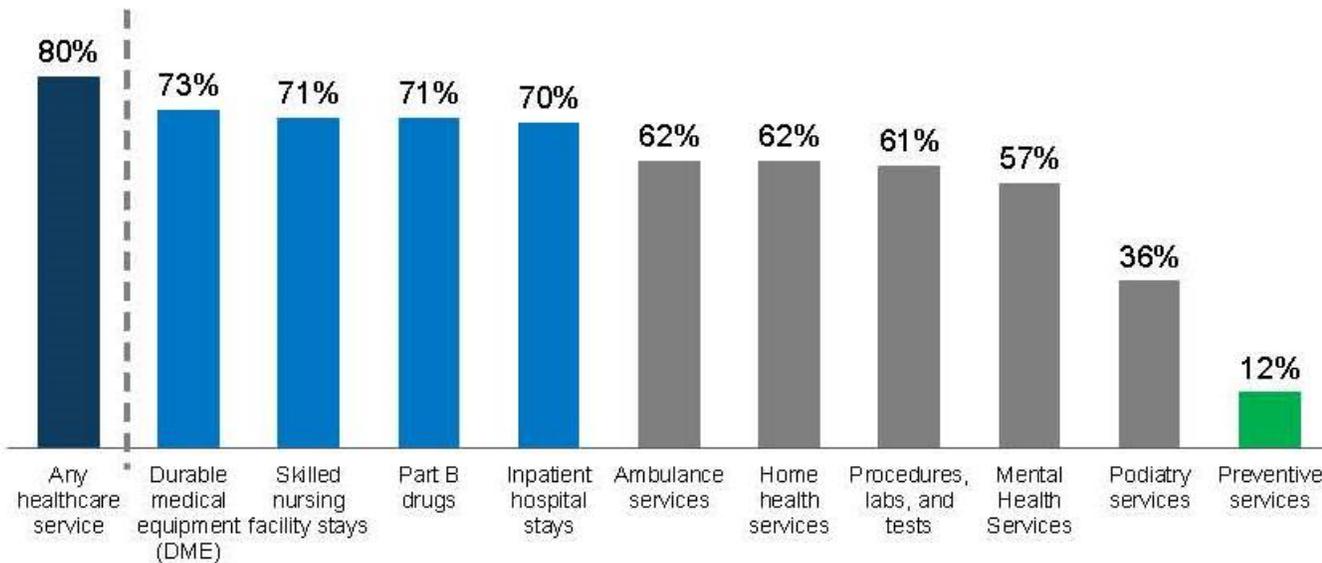
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Figure 1

4 in 5 Medicare Advantage enrollees are in plans that require prior authorization for some services

Most enrollees are required to receive prior authorization for the **highest cost** services and fewer enrollees need to receive it for **preventive services**



NOTE: Preventive services are Medicare-covered zero-dollar cost-sharing preventive services.
SOURCE: Kaiser Family Foundation analysis of CMS Medicare Advantage enrollment and benefit files, 2018.

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- 5. Obstruct care for sick patients, so they leave (lemon-dropping)**
- 6. Requirement for prior approval, and slow payment to MDs**
- 7. And, finally, just plain fraud**

7. Fraudulent disease coding

“In 2019, differences in diagnostic coding caused Medicare to pay MA plans \$9 billion more than it would have spent if the same beneficiaries had been enrolled in FFS Medicare”

-- Medicare Payment Policy, Report to the Congress, Medicare Payment Advisory Commission, March 2021

Conclusions

- **Medicare Advantage plans have greater overhead expenses and take a variety of actions affecting members' access to care to reduce their expenses.**
- **Medicare Advantage can work for members as long as they don't need much medical care.**
- **For members who need substantial amounts of care, traditional public Medicare with Supplemental Coverage provides more choice, fewer hassles, and lower cost.**
- **If a different type of Medicare Advantage plan is proposed, ask "Since their expenses are greater than Medicare's, how will they balance the books and make money?"**
- **Remember, there is no free lunch!!!**